

1 CHARLES M. TEBBUTT, WSBA #47255  
DANIEL C. SNYDER, *pro hac vice*  
2 Law Offices of Charles M. Tebbutt, P.C.  
941 Lawrence St.  
3 Eugene, OR 97401  
Tel. 541.344.3505

4 BRAD J. MOORE, WSBA #21802  
Stritmatter Kessler Whelan  
5 200 Second Avenue West  
Seattle, WA 98119  
6 Tel. 206.448.1777

7 *Additional counsel on signature page*

8 IN THE UNITED STATES DISTRICT COURT  
9 FOR THE EASTERN DISTRICT OF WASHINGTON

10 COMMUNITY ASSOCIATION FOR  
RESTORATION OF THE  
ENVIRONMENT, INC., a Washington  
11 Non-Profit Corporation  
*and*  
12 CENTER FOR FOOD SAFETY, INC.,  
a Washington, D.C. Non-Profit  
13 Corporation,

Plaintiffs,

14 v.

15 GEORGE & MARGARET, LLC, a  
Washington Limited Liability  
Company,  
16 *and*  
GEORGE DeRUYTER & SON  
17 DAIRY, LLC, a Washington Limited  
Liability Company,  
18 *and*  
D&A DAIRY and D&A DAIRY LLC, a  
19 Washington Limited Liability Company,  
Defendants.

NO. CV-13-3017-TOR

~~PROPOSED~~ [PROPOSED] CONSENT DECREE

20  
~~PROPOSED~~ [PROPOSED] CONSENT DECREE- DeRuyter Defendants

1 WHEREAS the Plaintiffs, the Community Association for Restoration of the  
2 Environment, Inc., and Center For Food Safety, Inc., initiated the above-captioned  
3 action by filing a Complaint on February 14, 2013, alleging that the Defendants  
4 named in this lawsuit (“Defendants” or “DeRuyter Defendants”) had violated the  
5 Resource Conservation and Recovery Act, 42 U.S.C. § 6901 *et seq.*, seeking  
6 injunctive and declaratory relief and attorneys and expert witness fees and costs;

7 WHEREAS the Court entered an Order on January 14, 2015 (ECF No. 320 in  
8 case number 13-CV-3016-TOR), finding certain similarly situated defendants in  
9 violation of the Resource Conservation and Recovery Act (“RCRA”), 42 U.S.C. §  
10 6901 *et seq.*, by causing or contributing to an imminent and substantial  
11 endangerment to human health and the environment and by disposing of solid waste  
12 in such a manner as to constitute open dumping;

13 WHEREAS the Parties agree that the Court would likely come to the same or  
14 similar conclusions as to the DeRuyter Defendants;

15 WHEREAS the Plaintiffs have agreed to forego their request for a complete  
16 RCRA Corrective Action Study and instead work with Defendants to take  
17 immediate measures to address what Plaintiffs contend are the most significant and  
18 likely sources of contamination and to ensure that the local community is provided  
19 access to safe and clean drinking water;

1 WHEREAS the Parties mutually agree and request that the terms of this  
2 Consent Decree be presented to the United States Environmental Protection Agency  
3 (EPA) for incorporation into the March 2013 Administrative Order on Consent  
4 (AOC) between the EPA and Defendants. It is the intent of the Parties that the terms  
5 of this Consent Decree will be incorporated into a new AOC and that EPA be  
6 appointed to oversee implementation of remedial actions set forth in this Consent  
7 Decree, and incorporated into the new AOC, as further explained herein;

8 WHEREAS after consultation with their respective counsel, Plaintiffs and  
9 DeRuyter Defendants (collectively referred to as the "Parties" and singularly as a  
10 "Party") hereby wish to settle this lawsuit to avoid the risks of further litigation and  
11 appeal and to resolve the controversy between them;

12 NOW, THEREFORE, upon the consent of the Parties, and upon consideration  
13 of the mutual promises contained herein, it is hereby ORDERED, ADJUDGED, and  
14 DECREED as follows:

15 **GENERAL PROVISIONS**

16 1. This Court has jurisdiction over the Parties and the subject matter of this  
17 lawsuit pursuant to 42 U.S.C. § 6972(a) and 28 U.S.C. § 1331. Venue is proper in  
18 this Court pursuant to 42 U.S.C. § 6972(a) and 28 U.S.C. § 1391(b). This Court  
19 shall have continuing jurisdiction over this lawsuit for the purposes of interpretation,  
20 enforcement, and, if necessary, modification of this Consent Decree.

1 2. The undersigned representative for each Party certifies that he/she is fully  
2 authorized by the Party whom he/she represents to enter into the terms and  
3 conditions of this Consent Decree and to legally bind the Party to it.

4 3. This Consent Decree shall apply to and be binding upon the Parties to this  
5 lawsuit and upon all successors and assigns of the Parties. This provision is  
6 intended to require full compliance with this Consent Decree so long as any portion  
7 of the Dairy Facility is used by any person or entity in the course of conducting dairy  
8 operations, including the application of manure. However, nothing herein shall  
9 prevent DeRuyter Defendants from discontinuing their dairy operations, or from  
10 transferring any of the Dairy Facility to other owners for uses other than for dairy  
11 operations; this Consent Decree shall no longer apply to real property that is not  
12 being used for dairy operations or other agriculturally related operations that involve  
13 the application of nitrogen fertilizers. Defendants, or any of their successors or  
14 assigns, may sell the Dairy Facility, or any of the real property upon which the Dairy  
15 Facility or its operations may currently be conducted, without Plaintiffs' consent and  
16 without approval of the Court; provided, however, that Defendants provide a copy of  
17 the Consent Decree to the new owner and provide written notice to Plaintiffs of the  
18 sale within 30 days of closing. The term "Dairy Facility" or "Dairy" shall refer to  
19 the facilities commonly known as the George DeRuyter & Sons Dairy and the D &  
20

1 A Dairy, as described in Appendix A of the AOC, as well as the properties owned or  
2 leased by the Defendants named herein and used for manure application.

3 4. This Consent Decree constitutes the final, complete, and exclusive agreement  
4 and understanding of the Parties with respect to the settlement embodied in this  
5 Consent Decree and the subject matter of this lawsuit. The Parties hereby  
6 acknowledge that there are no representations or understandings relating to the  
7 lawsuit or its settlement other than those expressly contained within this Consent  
8 Decree. This Consent Decree expressly supersedes, extinguishes and replaces all  
9 prior stipulations and agreements between the Parties, except for the temporary  
10 agreement set forth in Paragraph 46.

11 5. This Consent Decree, and the AOC that incorporates its terms, may not be  
12 modified in any material respect except by explicit written amendment agreed to by  
13 the Parties. Non-material modifications may be made by the Parties upon written  
14 consent.

15 6. This Consent Decree constitutes the full and complete settlement of all claims,  
16 rights, demands, and causes of any action of any kind for Defendants' alleged  
17 violations, through the date of entry of the Consent Decree, that Plaintiffs asserted or  
18 could have asserted against the Defendants in this lawsuit. Plaintiffs hereby release  
19 all such claims and covenant not to sue Defendants in connection with them. This  
20 covenant not to sue in no way releases Defendants from compliance with this

1 Consent Decree or other applicable law. Furthermore, this covenant not to sue shall  
2 in no way limit Plaintiffs' ability to enforce the terms of this Consent Decree, as  
3 incorporated into the new AOC, or any future and previously unalleged violations of  
4 law committed by Defendants.

5 7. Each Party acknowledges and represents that it has relied on the legal advice  
6 of its attorneys, all listed at the end of the Consent Decree, who are the attorneys of  
7 its own choice, and that the terms of this Consent Decree have been completely  
8 explained to the Party by its attorney(s), and that the terms are fully understood and  
9 voluntarily accepted.

10 8. In the event that any part of this Consent Decree is deemed by a court of  
11 competent jurisdiction to be unlawful, void, or for any reason unenforceable, and if  
12 that part is severable from the remainder of the Consent Decree without frustrating  
13 its essential purpose, then the remaining parts of the Consent Decree shall remain  
14 valid, binding, and enforceable.

15 9. If for any reason the Court should decline to approve this Consent Decree in  
16 the form presented, then the Parties agree to continue negotiations in good faith in an  
17 attempt to cure the objection(s) raised by the Court to entry of this Consent Decree.

18 10. This Consent Decree may be signed in counterparts, and such counterpart  
19 signature page shall be given full force and effect.  
20

1 11. The Dairy Facility includes two interrelated dairies presently located at 5121  
2 Dekker Road, Outlook, Washington, and 3001 Dekker Road, Outlook, Washington,  
3 as further described in paragraphs 10(b) and 10(c) and Appendix A of the AOC.

4 The Dairies meet the federal and state law definitions of a large concentrated animal  
5 feeding operation or "CAFO."

6 12. In operating the Dairy Facility, Defendants shall abide by this Consent  
7 Decree, the Resource Conservation and Recovery Act, the Federal Water Pollution  
8 Control Act ("Clean Water Act"), the Washington Dairy Nutrient Management Act,  
9 RCW 90.64 *et seq.*, and the Dairy Facility's Nutrient Management Plans (NMP). If  
10 any of the terms of this Consent Decree are stricter than the aforementioned laws,  
11 then the terms of the Consent Decree shall control. If any of these laws are stricter  
12 than the terms of the Consent Decree, either now or in the future, such stricter laws  
13 shall apply. Notwithstanding the foregoing, the Parties agree that nothing in this  
14 Consent Decree may be construed to obligate Defendants to violate any law,  
15 regulation, or the current terms of the AOC. In the event of any perceived conflict,  
16 the Parties agree to submit the matter to the dispute resolution process described in  
17 Paragraph 55.

18 13. Defendants shall update their NMP to reflect the requirements set forth herein  
19 within 45 days of entry of the Consent Decree and provide a copy to Plaintiffs for  
20 review and comment.

**OVERSIGHT OF CONSENT DECREE IMPLEMENTATION**

14. At the request of the Parties and the Court, and to the extent agreed to by EPA, EPA shall oversee implementation and enforcement of the terms of the Consent Decree. Further, any and all reports and information required to be produced to the EPA under the AOC shall hereafter be simultaneously provided to Plaintiffs' designee(s).

**SITE INSPECTIONS AND RECORD KEEPING**

15. For the duration of this Consent Decree, the EPA shall be allowed to inspect the Dairy Facility, including any application fields owned, leased, or otherwise controlled by the Defendants, upon reasonable notice and at reasonably convenient times. Plaintiffs may designate up to four individuals to accompany EPA on any such inspection; provided, however, that any such designated individuals shall possess reasonable scientific or professional credentials so as to provide a meaningful assessment of Defendants' progress under this Consent Decree.

16. Inspections shall be conducted between the hours of 8:00 AM and 6:00 PM on weekdays, unless otherwise agreed to by the Parties. Plaintiffs' representatives shall be accompanied at all times by a representative of Defendants' choosing.

17. For the duration of this Consent Decree, Defendants agree to make available to Plaintiffs, at no cost to Plaintiffs, electronic copies of any reports, correspondence, sampling results, or other documents related to the Dairy Facility's Dairy Nutrient



1 Management Plans, the AOC, and any documents generated as part of this Consent  
 2 Decree. Defendants may withhold from Plaintiffs documents that are legitimately  
 3 protected by attorney-client privilege or the attorney work product doctrine. If  
 4 Defendants assert that a document is immune from production to Plaintiffs, then  
 5 Defendants shall provide to Plaintiffs a privilege log containing a description of the  
 6 nature of the document(s) withheld, its author and recipients, its date, the privilege  
 7 or immunity asserted, and a description of the content of the document which,  
 8 without revealing privileged or protected information, enables Plaintiffs to evaluate  
 9 whether the privilege or immunity is being properly asserted.

#### 10 **LAGOON LINING AND MAINTENANCE**

11 18. Defendants hereby agree to double line all lagoons with GCL liners and a 40  
 12 mil synthetic liner as set forth in the April 20, 2015 Dairy Lagoon Work Plan,  
 13 attached hereto as Exhibit 1, or as may reasonably be modified through the  
 14 discussions of Plaintiffs, Defendants, and the EPA. The lining shall occur at a rate  
 15 of at least two per year, according to the schedule set forth in the Lagoon Work Plan  
 16 and any modification required by EPA. The current schedule for lagoon lining is as  
 17 follows.

- 18 a. GDS Lagoon #4, by no later than December 31, 2015;
- 19 b. GDS Stormwater Catch Basin, by no later than December 31,
- 20 2015;

- c. GDS Lagoon #1, by no later than December 31, 2016;
- d. GDS Lagoon #3, by no later than December 31, 2016;
- e. D&A Lagoon #4, by no later than December 31, 2016;
- f. GDS Lagoon #2, by no later than December 31, 2017;
- g. D&A Lagoon #2, by no later than December 31, 2017;
- h. D&A Lagoon #3, by no later than December 31, 2018;
- i. D&A Lagoon #1, by no later than December 31, 2018;
- j. D&A Take-up Pond, by no later than December 31, 2018.

The Parties acknowledge that the above time-commitments are subject to the availability of materials, unanticipated weather or site conditions, and EPA's ability to review and approve the lagoon installation plans in a timely manner. Should the EPA fail to timely review and approve the lagoon installation plans, and/or should unanticipated weather or site conditions or the unavailability of materials cause delay, the Parties agree to reconvene their discussions and agree to new date(s) or to otherwise submit this matter to the dispute resolution process set forth in Paragraph 55. Notwithstanding the foregoing, Defendants hereby covenant to use their best efforts and to hire such consultants and contractors as may be reasonably necessary to accomplish the installations on the dates set forth above.

19. In addition to the above lagoons, the Parties agree that the catch basin currently situated at the southwest corner of the GDS compost facility will be

1 converted into a lagoon and lined according to the same protocols and to the same  
2 specifications noted above. The lining shall occur no later than December 31, 2018.

3 20. Defendants shall provide to Plaintiffs a copy of the Pre-Final (90%) Design  
4 addressed in Section 6.1 of Exhibit 1 within three (3) business days after such  
5 document is provided to EPA. Plaintiffs may provide comments to Defendants and  
6 EPA within 30 days.

7 21. At least 60 days prior to beginning work on any liner installation, Defendants  
8 shall provide to Plaintiffs an installation plan and QAPP for review and comment.  
9 Plaintiffs may provide comments to Defendants and EPA within 30 days

10 22. To the extent EPA representatives are not present during liner installation,  
11 Plaintiffs may have two representatives present as observers at the Dairy Facility  
12 during each distinct phase of liner installation: draw down and pump out; re-grading;  
13 addition and compaction of fill material; installation of liner materials. Such  
14 representatives shall have applicable scientific or professional qualifications to make  
15 their review meaningful and to confirm compliance with the Consent Decree and the  
16 Lagoon Plan. At least 48 hours prior to any such observation, Plaintiffs shall  
17 provide written notice of such intent to observe directly to Cow Palace and its  
18 counsel. Such notice shall include the names of the proposed observers, a  
19 description of the observers' qualifications (to the extent not already known), as well  
20 as the start and end time of the proposed period of observation. The representatives

1 may not remain on site outside of work hours and must be accompanied by a  
2 representative of Defendants at all times (including being accompanied on and off  
3 the property).

#### 4 **GROUNDWATER MONITORING**

5 23. Defendants and Plaintiffs disagree about whether it is reasonable or necessary  
6 to install additional monitoring wells south or southwest of the Dairy Facility, and in  
7 particular south of the Sunnyside Irrigation Canal. Plaintiffs contend that such  
8 monitoring wells are necessary to determine whether, how long and in what  
9 magnitude Defendants' operations continue to contribute to groundwater  
10 contamination. Defendants contend that the combined provisions of the Consent  
11 Decree and the AOC eliminate any possibility of continuing or future contamination  
12 and are concerned that such downgradient monitoring wells may be impacted by  
13 significant contaminants from other sources. For the purposes of compromise,  
14 Defendants agree to join with Cow Palace Dairy, LLC, Henry Bosma Dairy, and  
15 Liberty Dairy, LLC, to fund the installation of a grid of 14 new monitoring wells.  
16 All such monitoring wells shall be installed as soon as practicable. The locations of  
17 the other new wells are generally depicted in the map attached hereto as Exhibit 2  
18 and are subject to location refinement as site conditions or property rights require.  
19 The Parties hereto, in collaboration with the other dairies, shall consult and agree on  
20 the precise new well locations. Plaintiffs shall have access to the actual monitoring

1 well installation to ensure that all wells are installed as agreed. Defendants shall  
2 sample the new monitoring wells under the same terms and at the same time as  
3 sampling occurs under the AOC for the other monitoring wells installed on  
4 Defendants' property, and at least once per quarter during the term of this Consent  
5 Decree regardless of whether the AOC continues. At least 60 days prior to  
6 beginning work on monitoring well installation, Defendants shall provide to  
7 Plaintiffs an installation plan and QAPP for review and comment. Plaintiffs shall  
8 provide comments within 30 days and the Parties must agree on the QAPP in writing  
9 at least 10 days before construction of the wells is allowed to commence.

10 24. All aspects of Defendants' obligations with respect to groundwater  
11 monitoring, as set forth above in Paragraph 23, are subject to review, approval, and  
12 modification by EPA under the AOC.

13 25. Defendants agree to provide to Plaintiffs in electronic form the laboratory  
14 results of each groundwater sampling event at the same time the results are provided  
15 to EPA.

16 **DISSOLVED AIR FLOTATION SYSTEM ("DAF")**

17 26. As part of their commitment to reducing the nutrients applied to their farming  
18 operations, Defendants have installed and shall maintain a Dissolved Air Flotation  
19 System ("DAF") at the Dairy Facility. The Parties anticipate that operation of the  
20

1 DAF will reduce the nitrogen and phosphorus content of the Defendants' liquid  
2 manure.

3 27. Defendants shall provide Plaintiffs with data concerning nutrient removal  
4 after processing through the DAF and information about how the nutrients are to be  
5 used. Such information shall be provided to Plaintiffs within 90 days of entry of this  
6 Consent Decree and as part of the annual information required to be provided to  
7 Plaintiffs.

#### 8 **UNDERGROUND CONVEYANCE INSPECTION**

9 28. Defendants agree to inspect all underground conveyance systems (piping,  
10 joints, manholes, inlet structures and discharge structures). Inspection shall consist  
11 of pressure testing of all transmission lines and/or video inspection and  
12 documentation of all underground structures. Results of all such inspections shall be  
13 provided to Plaintiffs' designated representative(s) within five (5) business days of  
14 completion. Leaks or improper piping shall be fixed so that all wastes are  
15 appropriately directed to lined lagoons.

#### 16 **COW PENS**

17 29. No later than December 31, 2016, Defendants shall install concrete aprons  
18 along all water troughs within all the cow pens at the Dairy Facility, with  
19 appropriate piping or diversion that redirects all collected wastewater to the Dairy  
20 Facility's lagoon system. Aprons shall be constructed to generally applicable

1 industry standards, with no less than ten (10) feet of concrete between the outside  
2 edge of the trough to the edge of the apron.

3 30. Effective upon entry of this Consent Decree, Defendants shall implement a  
4 protocol of regularly inspecting for and re-grading all low-lying or wet spots within  
5 all the cow pens at the Dairy. Upon identification of any ponding of water  
6 Defendants shall promptly take reasonable steps to alleviate such ponding,  
7 including, as may be appropriate, vacuuming and removing any ponded water from  
8 the pens. The re-grading process shall slope any low-lying or wet spots such that  
9 they no longer collect, or have the potential to collect, runoff from the cow pens.  
10 Such inspection and re-grade shall occur at least monthly as weather conditions  
11 allow, and as practical in months where weather conditions make re-grading  
12 problematic.

13 31. Manure shall be scraped in the cow pens at least weekly and any accumulated  
14 piles removed at least monthly from March through October. Defendants will grade  
15 each cow pen before November 31 of each year so that any runoff from piled  
16 manure is routed to the alleys or other such drains in order that such runoff be  
17 conveyed directly to the lagoon system or digester.

18 **SILAGE AREA**

19 32. Effective upon entry of this Consent Decree, Defendants shall ensure that their  
20 Silage Areas are located entirely on an impervious surface. For purposes of this



1 section, the storage of natural products (hay, triticale, for example, but not corn) that  
2 are expected to be incorporated into silage are not considered located in the Silage  
3 Area, but rather are stored in synthetic AgBags in an area adjacent to the Silage  
4 Area. So long as the natural products are stored in synthetic AgBags, or containers  
5 of similar construction that prevent regular contact with soils, such natural products  
6 need not be maintained on an impervious surface. AgBags shall be positioned so  
7 that if there is any leachate it will be directed to an asphalt apron where it shall be  
8 collected and conveyed to the lagoons.

#### 9 COMPOST AREA

10 33. Defendants shall remove all compost from the current location at the D & A  
11 facility by December 31, 2017 and at such time shall discontinue composting  
12 operations at that location. Defendants shall limit the composting area at the George  
13 DeRuyter & Sons facility to 30 acres starting December 31, 2019.

14 34. At the existing compost area at the George DeRuyter & Sons facility,  
15 Defendants shall (1) re-grade the area to a slope between 2% and 3% and (2)  
16 compact the area to 95% of standard proctor compaction to reduce permeability  
17 ensure a permeability value of no less than  $1 \times 10^{-4}$  cm/sec. These actions shall be  
18 taken as to one-third of the area in each of the ensuing three years, starting with the  
19 year beginning 2016. The Parties recognize that the permeability value of  $1 \times 10^{-4}$  is  
20 a negotiated value, and Plaintiffs' acceptance of this value for the purposes of



1 settlement may not be construed as an admission that such value will prevent  
2 leaching. The Parties also recognize that compaction to 95% of standard proctor  
3 may well result in a permeability value significantly in excess of  $1 \times 10^{-4}$ .

4 35. By December 31, 2018, Defendants shall line all swales and low spots with  
5 asphalt or similar surface to direct leachate to the lagoon system.

6 36. Beginning on January 1, 2017, all composted manure will be fully cycled  
7 annually such that no compost will remain at the Dairy Facility for longer than one  
8 calendar year.

9 **MANURE APPLICATION & FIELD MANAGEMENT**

10 37. Defendants shall ensure that all future applications of liquid and solid manure  
11 to agricultural fields owned, leased, or otherwise controlled by the Defendants are  
12 based upon the nutrient management budget contained in Exhibit 3. The nutrient  
13 budget requires Defendants to determine all future manure application rates based on  
14 residual soil nitrate and phosphorus levels, ensuring that manure is applied in  
15 agronomic quantities and rates as defined herein. Furthermore, the post-harvest  
16 sampling contemplated under this Consent Decree shall be conducted consistent  
17 with the post-harvest sampling requirements of the AOC.

18 38. In addition to the requirement to always apply at agronomic rates and  
19 consistent with the nutrient budget, Defendants shall comply with the following  
20 restrictions for 50% of their fields:

1 a. Consistent with the requirements of the AOC, Defendants shall  
2 take soil tests in all manure application fields following the 2015  
3 harvest. To the extent any field that is owned, leased, or otherwise  
4 controlled by the Defendants has been shown, post-harvest, to have an  
5 average of greater than 40 ppm residual nitrate plus ammonium in the  
6 top two feet of the soil column, Defendants shall not apply to such field  
7 in 2016 until and unless the average is shown by subsequent test to be  
8 below 40 ppm. Thereafter Defendants may apply to agronomic rates  
9 and in accordance with the nutrient budget. In addition, for fields with  
10 more than 40 ppm phosphorus in the upper foot, based on a valid  
11 sample obtained during the 2015 calendar year, manure may only be  
12 applied in a manner that, based upon a nutrient budget, seeks to reduce  
13 phosphorus application to less than 66.66 percent of crop removal. In  
14 addition, fields that exceed any of the numbers listed above shall be  
15 considered for planting in alfalfa during 2016.

16 b. To the extent any field that is owned, leased, or otherwise  
17 controlled by the Defendants which was shown, post-harvest 2016, to  
18 have an average of greater than 35 ppm residual nitrate plus ammonium  
19 in the top two feet of the soil column, Defendants shall not apply to  
20 such field in 2017 until and unless the average is shown by subsequent

1 test to be below 35 ppm. Thereafter Defendants may apply to  
2 agronomic rates and in accordance with the nutrient budget. In  
3 addition, for fields with more than 40 ppm phosphorus in the upper  
4 foot, based on a valid sample obtained during the 2017 calendar year,  
5 manure may only be applied in a manner that, based upon a nutrient  
6 budget, seeks to reduce phosphorus application to less than 66.66  
7 percent of crop removal.

8 c. To the extent any field is owned, leased, or otherwise controlled  
9 by the Defendants which has been shown, post-harvest 2017, to have an  
10 average of greater than 30 ppm residual nitrate plus ammonium in the  
11 top two feet of the soil column, Defendants shall not apply to such field  
12 in 2018 until and unless the average is shown by subsequent test to be  
13 below 30 ppm. Thereafter Defendants may apply to agronomic rates  
14 and in accordance with the nutrient budget. In addition, for fields with  
15 more than 40 ppm phosphorus in the upper foot, based on a valid  
16 sample obtained during the 2018 calendar year, manure may only be  
17 applied in a manner that, based upon a nutrient budget, seeks to reduce  
18 phosphorus application to less than 66.66 percent of crop removal.

19 d. To the extent any field owned, leased, or otherwise controlled by  
20 the Defendants has been shown, post-harvest 2018, to have an average

1 of greater than 25 ppm residual nitrate plus ammonium in the top two  
2 feet of the soil column, Defendants shall not apply to such field in 2019  
3 and thereafter until and unless the average is shown by subsequent test  
4 to be below 25 ppm. Thereafter Defendants may apply to agronomic  
5 rates and in accordance with the nutrient budget. In addition, for fields  
6 with more than 40 ppm phosphorus in the upper foot, based on a valid  
7 sample obtained during the calendar year at issue, manure may only be  
8 applied in a manner that, based upon a nutrient budget, seeks to reduce  
9 phosphorus application to less than 66.66 percent of crop removal until  
10 such time as phosphorus levels are reduced to 40 ppm or less  
11 phosphorus in the upper foot of the soil column, based on a valid  
12 sample obtained during the calendar year of planting. Once 40 ppm is  
13 achieved, no applications of manure will be allowed that cause residual  
14 phosphorus levels to once again exceed 40 ppm.

15 39. With respect to the remaining 50% of Defendants' fields, Defendants shall at  
16 all times observe the phosphorus limitations set forth in Paragraph 38. Post-harvest  
17 nitrate limitations and the impact on the following year's applications shall operate  
18 in the same manner as set forth in Paragraph 38, although the limitations themselves  
19 are modified as follows:

20 a. Post-harvest 2015, 45 ppm;

- b. Post-harvest 2016, 45 ppm;
- c. Post-harvest 2017, 40 ppm;
- d. Post-harvest 2018, 40 ppm;
- e. Post-harvest 2019 35 ppm;
- f. Post-harvest 2020, 30 ppm;
- g. Post-harvest 2021 and thereafter, 25 ppm.

40. Defendants shall provide a list to Plaintiffs no later than December 31, 2015, identifying which fields are subject to the requirements of Para. 38 and which fields are subject to the requirements of Para. 39. In addition to the above limitations, if it appears that additional nutrients are required during the spring/summer growing season to any crop, Defendants shall first take tissue samples to determine whether additional nutrients may be applied agronomically.

41. Furthermore, in the event any given field fails to meet the post-harvest nitrate limit for any field in two consecutive years, then the nutrient budget shall be modified in a manner designed to consistently reach the post-harvest limit. Plaintiffs shall be consulted on any such modifications. If the Parties cannot agree to an acceptable modification prior to March 31st of the year following the second non-compliant test, then the matter shall be submitted to mediation and/or binding arbitration, at Defendants' expense.

1 42. It is Plaintiffs' position that the limits for application set forth herein are a  
2 compromise intended to achieve significant reduction of ongoing impacts but may  
3 not represent the scientific standards that may be needed to provide full, long-term  
4 environmental protection. Plaintiffs have agreed to limitations set forth herein, in  
5 conjunction with the Clean Drinking Water Project, in order to provide immediate  
6 relief to potentially impacted residents while the regulatory agencies address the  
7 longer-term standards necessary to protect human health and the environment.

8 43. Beginning immediately, Defendants shall ensure that all liquid manure  
9 applications to its fields are measured by flow meters, and that all application fields  
10 are equipped with at least two moisture sensor stations. The application and  
11 irrigation monitoring will be conducted in accordance with EPA-approved  
12 "Irrigation Water Monitoring Quality Assurance Plan", dated November 20, 2013.  
13 Each sensor station shall include a data logger with sensors at 1', 2', and 3' of depth,  
14 as well as a rain gauge. The data shall be transmitted via cell modem to a web-based  
15 software application that presents the data in tabular and graphical form. The water  
16 measurements shall be considered against projected evapotranspiration and  
17 anticipated crop needs, and irrigation recommendations will be made accordingly for  
18 each field, each week, for the entire irrigation season. The sensor system shall be  
19 outfitted with an alarm function that will immediately notify Defendants'  
20 representatives if the moisture level in the third foot sensor reaches field capacity. If

1 the third foot in any field reaches field capacity then irrigation shall be promptly  
2 discontinued.

3 44. Defendants shall make available to Plaintiffs copies of all manure  
4 management documents created by the Dairy Facility, including but not limited to,  
5 field application summaries, third-party manure application summaries, regularly  
6 maintained moisture sensor data, soil sampling, manure sampling, handwritten field  
7 application logbooks, crop yield data, tissue sampling data, nutrient budgets, and  
8 nutrient planning and application documents generated by Defendants.

9 **PROVISION OF BOTTLED WATER OR REVERSE OSMOSIS SYSTEM**

10 45. Defendants agree to fund the provision of clean drinking water to eligible  
11 residences identified within the geographical area depicted on Exhibit 4 ("Covered  
12 Area"). Eligible residences are those that have a valid test result from their drinking  
13 water source in the prior 5 years showing a nitrate level of 10ppm or higher and no  
14 reverse osmosis system, and residences that do have a reverse osmosis system but  
15 that have a similarly valid test result showing nitrate level of 60 ppm or higher. This  
16 program is hereafter referred to as the "Clean Drinking Water Project."

17 46. The Parties hereby agree to have the Clean Drinking Water Project be  
18 administered by a third party, in consultation with CARE. Until the Clean Drinking  
19 Water Project is in place, the existing alternative water provision program set forth  
20 in ECF Nos. 336 (Cow Palace), 179 (Bosma) and 119 (DeRuyter) shall remain in



1 place. For purposes of funding such Project, Defendants shall contribute \$3,000 per  
2 month for the first three months the Project is in place, and \$2,000 per month  
3 thereafter until the Consent Decree is terminated with respect to nitrates in drinking  
4 water. To the extent the contributions of Defendants and other parties do not cover  
5 all of the reasonable costs of the Project, Defendants agree to contribute additional  
6 monies as reasonably requested and supported by the third party administrator up to  
7 a limit of an additional \$25,000 over the course of the Consent Decree.

8 47. The Parties agree that the purpose of the Project is to ensure that all eligible  
9 residences within the Covered Area are provided access to either bottled water or  
10 reverse osmosis systems. Bottled water must be obtained from a reliable  
11 commercial source, and the water must meet all applicable drinking water standards.  
12 Reverse osmosis systems may be installed instead of bottled water but bottled water  
13 must be provided until such systems are in place and functioning. All costs of  
14 installation, maintenance and repair of alternative water systems shall be covered, to  
15 the extent funds are available, by the Project.

16 48. Bottled water service and/or reverse osmosis systems shall be offered to any  
17 eligible residence within the Covered Area. The Parties shall jointly propose that  
18 GWAC help facilitate the Project, and that a mutually agreed third party administer  
19 the Project. The specific protocols of the Project shall be determined by the third  
20



1 party in consultation with CARE, and CARE shall have authority to oversee and  
2 monitor the Project.

3 49. If CARE and the third party agree that the funds from Defendants or any other  
4 sources have fulfilled the purpose of the Project, then CARE and the third party may  
5 utilize any excess funds to supply clean drinking water to such persons or residences  
6 in the Granger/Outlook/Sunnyside area that they believe, in their joint discretion, to  
7 be most impacted by contaminated groundwater. In no event may any excess funds  
8 be refunded to Defendants.

9 50. Defendants' obligation to contribute to the Clean Drinking Water Project shall  
10 terminate only as provided below in Paragraph 53(D).

11 **PAYMENT OF ATTORNEYS' FEES, EXPERT WITNESS FEES, AND**  
12 **COSTS**

13 51. Within 60 days of entry of this Consent Decree by the Court, Defendants  
14 shall pay an initial amount of Plaintiffs' attorneys' fees, expert witness fees, and  
15 costs incurred in association with this lawsuit, in the amount of \$300,000, to the Law  
16 Offices of Charles M. Tebbutt, P.C. Within 60 days of such payment, Plaintiffs may  
17 petition the Court for an award of further reasonable attorneys' and expert fees and  
18 costs.

19 52. Defendants also agree to contribute a reasonable and limited sum for fees and  
20 costs that may be incurred in monitoring compliance with this Consent Decree in an

1 amount not to exceed \$9,000 per year for 2015-2017 and \$4,000 per year thereafter  
2 until termination. Plaintiffs shall submit to Defendants' counsel, no later than  
3 January 30 of each year, an invoice for Plaintiffs' fees and costs related to the  
4 Consent Decree for the prior year. Payment shall be made within 30 days of the date  
5 of the invoice. If there is a dispute about the fees, then such dispute shall be  
6 resolved through the dispute resolution provisions set forth in Paragraph 55.

### 7 TERMINATION

8 53. This Consent Decree shall terminate as follows:

9 A. With the exception of the Clean Drinking Water Project and  
10 phosphorus, this Consent Decree shall terminate seven years after entry if  
11 Defendants have complied with all material terms. Compliance with material terms  
12 means that Defendants will have, at a minimum:

13 a. Provided reasonable and timely access to EPA and Plaintiffs'  
14 representatives as contemplated in the Consent Decree;

15 b. Substantially and in good-faith complied with all record-keeping, notice  
16 and document production obligations;

17 c. Substantially and in good-faith complied with all obligations under the  
18 AOC, including in particular the Immediate Source Control Actions;

1 d. Timely installed lagoons in a manner consistent with an approved  
2 lagoon plan, and maintained and repaired the lagoons in a manner consistent with  
3 industry standards;

4 e. Installed, maintained, monitored and reported information from the new  
5 monitoring wells in a manner consistent with their obligations herein;

6 f. Managed the DAF, compost, pens, underground conveyances, silage,  
7 and other dairy operations in a manner consistent with best dairy practices, the  
8 nutrient management plan, and their obligations herein;

9 g. Substantially complied with their obligations under the Application  
10 Field Management Plans and Irrigation Water Management Plans, and **strictly**  
11 complied with their duty to **only** apply at agronomic rates, within the nutrient  
12 budget, and exclusively as allowed under this Consent Decree;

13 h. Consistently achieved post-harvest limits of 25 ppm nitrate average,  
14 including ammonium, in the top two feet, in at least half of their fields, with  
15 demonstrable downward trends in all other fields, according to the time frames set  
16 forth in this Consent Decree; and provided that all obligations as they relate to  
17 nitrates shall continue to be honored and observed under the Dairy's nutrient  
18 management plan.

19 B. The seven year termination date set forth in Paragraph 53A may be  
20 modified to five years if Defendants voluntarily agree, in writing, and before

1 September 1, 2019, to observe the post-harvest nitrate limitations set forth in  
2 Paragraph 38 with respect to ALL fields. Similarly, the seven year termination date  
3 set forth in Paragraph 53A may be modified to six years if Defendants voluntarily  
4 agree, in writing, and before September 1, 2020, to observe the post-harvest nitrate  
5 limitations set forth in Paragraph 38 with respect to ALL fields.

6 C. This Consent Decree shall terminate with respect to obligations relating  
7 to phosphorus only when at least 50% of Defendants' fields have tested post-harvest  
8 at or less than 40 ppm average in the top two feet of the fields, and with  
9 demonstrable downward trends in all other fields. Notwithstanding the termination  
10 of this Consent Decree, the provisions herein as they relate to phosphorus shall  
11 continue to be honored and observed under the Dairy Facility's nutrient management  
12 plan.

13 D. With respect to the Clean Drinking Water Project, and for those  
14 provisions that have not otherwise terminated with respect to the other obligations  
15 set forth in Paragraph A, above, this Consent Decree shall terminate only when the  
16 13 wells shown on the map attached hereto as Exhibit 2 (including YVD wells 8, 9,  
17 10, 15, DC-03, DC-03D, and new wells 2-8) test at 10 ppm nitrate for 8 consecutive  
18 quarters; or when the collection of data from all wells shows a consistent downward  
19 trend, such that a reasonable person would conclude that the Dairy Facility is no  
20 longer a significant source of nitrates to groundwater. To the extent the Parties do

1 not agree, the matter shall be submitted to the dispute resolution process, and if need  
2 be to the Court for hearing and resolution.

3 **INTEGRATION**

4 54. This Consent Decree constitutes the final, complete, and exclusive agreement  
5 and understanding among the Parties with respect to the settlement reflected in this  
6 Consent Decree, and supersedes all prior agreements and understandings among the  
7 Parties related to the subject matter in this Consent Decree.

8 **DISPUTE RESOLUTION**

9 55. In the event of any dispute regarding implementation, interpretation, or  
10 compliance with this Consent Decree, the Parties shall first attempt to informally  
11 resolve that dispute through meetings of the Parties. Any Party may initiate the  
12 informal dispute resolution process by serving written notice of a request for dispute  
13 resolution on the other Party. If no resolution is reached within thirty (30) calendar  
14 days of the date that the notice of a request for dispute resolution is served, then the  
15 Parties may resolve the dispute by filing motions with the Court.

16 **EFFECTIVE DATE**

17 56. The effective date of this Consent Decree shall be the date upon which the  
18 Court enters in the civil docket a copy of this Consent Decree signed by the Court.

19 **FINAL JUDGMENT**

1 57. Upon approval and entry of this Consent Decree by the Court, this Consent  
2 Decree shall constitute a final, non-appealable judgment of the Court under Rules 54  
3 and 58 of the Federal Rules of Civil Procedure.

4 **NOTICES**

5 58. Whenever notice is required to be given or a document is required to be sent  
6 by one Party to another under the terms of this Consent Decree, it shall be directed  
7 to the individuals at the addresses specified below, unless prior notice of a change  
8 has been given to the other Party. A notice is sufficient under this Consent Decree if  
9 it is provided in writing through U.S. mail, hand-delivered, or provided  
10 electronically by e-mail, with e-mail being the first choice for all communications.  
11 If notice is provided via U.S. mail, it shall be considered effective upon the date of  
12 mailing.

13 For Plaintiffs CARE and CFS:

14 Charles M. Tebbutt, Law Offices of Charles M. Tebbutt (e-mail to be  
15 provided), attention: Yakima Valley Dairies Consent Decree

16 For Defendants:

17 Brendan Monahan, Stokes Lawrence Velikanje Moore & Shore (e-mail to be  
18 provided), attention: Yakima Valley Dairies Consent Decree

19 The Parties shall exchange designated e-mail addresses to be used in accordance  
20 with this Section no later than three (3) business days after entry of this Consent

1 Decree. Any Party may change either the notice recipient or the address for  
2 providing notices to it by serving the other Parties with a notice setting forth such  
3 new notice recipient or address.

4 WE HEREBY CONSENT to the Entry of this Consent Decree.

5 COMMUNITY ASSOCIATION FOR  
6 RESTORATION OF THE ENVIRONMENT, INC.

7 By: Helen Reddout

Helen Reddout, President

8 CENTER FOR FOOD SAFETY, INC.,

9 By: George Kimbrell

George Kimbrell, Senior Attorney

10 **Plaintiffs**

11 D and A Dairy, L.L.C.

12 By: \_\_\_\_\_

Dan DeRuyter, Member

13 George DeRuyter & Son Dairy, L.L.C.

14 By: \_\_\_\_\_

Dan DeRuyter, Member

15 George & Margaret LLC

16 By: \_\_\_\_\_

17 \_\_\_\_\_  
18 **Defendants**

19  
20  
**[PROPOSED] CONSENT DECREE- DeRuyter Defendants**

- 31

Decree. Any Party may change either the notice recipient or the address for providing notices to it by serving the other Parties with a notice setting forth such new notice recipient or address.

WE HEREBY CONSENT to the Entry of this Consent Decree.

COMMUNITY ASSOCIATION FOR  
RESTORATION OF THE ENVIRONMENT, INC.

By: \_\_\_\_\_  
Helen Reddout, President

CENTER FOR FOOD SAFETY, INC.,

By: \_\_\_\_\_  
George Kimbrell, Senior Attorney

***Plaintiffs***


D and A Dairy, L.L.C.

By:   
Dan DeRuyter, Member

George DeRuyter & Son Dairy, L.L.C.

By:   
Dan DeRuyter, Member

George & Margaret LLC

By:   
DAN DERUYTER, MEMBER

***Defendants***



IT IS SO ORDERED THIS 19 th Day of May, 2015.



THOMAS O. RICE  
United States District Judge

Respectfully submitted this 11th Day of May, 2015 and effective on the date  
entered by the Court.

s/ Brad J. Moore

BRAD J. MOORE, WSBA #21802  
Stritmatter Kessler Whelan  
200 Second Ave. W.  
Seattle, WA 98119  
Tel. 206.448.1777  
E-mail: Brad@stritmatter.com

*Local counsel for Plaintiffs*

s/ Jessica L. Culpepper

JESSICA L. CULPEPPER  
NY Bar Member (*pro hac vice*)  
Public Justice  
1825 K Street NW, Ste. 200  
Washington, DC 20006  
Tel. 202.797.8600  
E-mail: jculpepper@publicjustice.net

*Counsel for Plaintiffs*

s/ Charles M. Tebbutt

CHARLES M. TEBBUTT  
WSBA #47255  
DANIEL C. SNYDER  
OR Bar No. 105127 (*pro hac vice*)  
Law Offices of Charles M. Tebbutt, P.C.  
941 Lawrence St.  
Eugene, OR 97401  
Tel. 541.344.3505  
E-mail: charlie.tebbuttlaw@gmail.com  
dan.tebbuttlaw@gmail.com

*Counsel for Plaintiffs*

s/ Elisabeth A. Holmes

ELISABETH A. HOLMES  
OR Bar No. 120254 (*pro hac vice*)  
GEORGE A. KIMBRELL  
WA Bar No. 36050  
Center for Food Safety, 2nd Floor  
303 Sacramento Street  
San Francisco, CA 94111  
Tel. 415.826.2770

Emails:  
eholmes@centerforfoodsafety.org  
gkimbrell@centerforfoodsafety.org

*Counsel for Plaintiff Center for Food  
Safety*

1 s/ Toby James Marshall  
TOBY J. MARSHALL, WSBA # 32726  
2 BETH E. TERRELL, WSBA # 26759  
Terrell Marshall Daudt & Willie PLLC  
3 936 North 34th Street, Suite 300  
Seattle, WA 98103  
4 206-816-6603  
Emails: bterrell@tmdwlaw.com  
5 tmarshall@tmdwlaw.com

6 *Counsel for Plaintiffs*

7  
8 s/Debora K. Kristensen  
Debora K. Kristensen  
Jeffrey C. Fereday  
9 Preston N. Carter  
Givens Pursley LLP  
10 601 W. Bannock St.  
Boise, ID 83702  
11 dkk@givenspursley.com  
jefffereday@givenspursley.com  
12 prestoncarter@givenspursley.com

13 *Counsel for Defendants*

s/Brendan V. Monahan  
Brendan V. Monahan  
Sean A. Russel  
Stokes Lawrence  
120 N. Naches Avenue  
Yakima, WA 98901  
bvm@stokeslaw.com  
sean.russel@stokeslaw.com  
Mathew L. Harrington  
Olivia Gonzalez  
Stokes Lawrence  
1420 Fifth Avenue  
Seattle, WA 98101  
MLH@stokeslaw.com  
olivia.gonzalez@stokeslaw.com

*Counsel for Defendants*